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MONTON MEN-11

INFO OCT-01 RSR-01 TRSE-00 AID-20 CIAE-00 COM-08 E-11

FRB-02 INR-06 NSAE-00 RSC-01 XMB-06 CPIC-12 TRSY-11

CIEP-01 LAB-06 SIL-01 SAL-02 OMB-01 NSC-10 SS-14

STR-08 L-03 AGR-20 EUR-14 H-02 IGA-02 /174 W 055643

R Ø4115ØZ OCT 71 FM AMEMBASSY KABUL TO SECSTATE WASHDC 6462

CIONETTO EIN TIA LIKABUL 6169

SUBJ: DEBT RESCHEDULING - DISCUSSION WITH PRIMIN ZAHIR REF: KABUL 5881 - FN 14 AFG

SUMMARY: I SAW PRIMIN SEPT. 30 AND HE EXPRESSED GREAT
AND SINCERE APPRECIATION FOR WHEAT GRANT, WHICH, HE SAID, WOULD
BE SIGNIFICANT FACTOR IN STRENGTHENING GOVERNMENT'S HAND WITH
PARLIAMENT. ON DEBT RESCHEDULING I POINTED OUT NO CREDITOR
WANTS CARRY UNEQUAL BURDEN AND ALL CREDITORS WOULD EXPECT RGA
DO EVERYTHING IT COULD TO IMPROVE OWN FISCAL POSITION. I ALSO
URGED MULTILATERAL APPROACH CENTERED UPON IBRD/IMF AND
POINTED OUT SPECIAL IMPORTANCE ALL OTHER CREDITORS WOULD
ATTACH TO SOVIET RESPONSE PRIMIN AGREED THAT INCREASED SOVIET
AID FOR FOURTH AFGHAN FIVE YEAR PLAN WOULD NOT RPT NOT BE SUIT ONE
CLUSION I URGED PRIMIN NOT TO ENDANGER RGA'S GOOD INTERNATIONAL
REPUTATION ON DEBT PAYMENTS SINCE CREDIT STANDING REPRESENTS
IMPORTANT NATIONAL ASSET. END SUMMARY.

2. PRIMIN RECEIVED ME SEPT. 30 FOR DISCUSSION DEBT RESCHEDULING AND OTHER SUBJECTS: WHICH REPORTED SEPARATELY.

3. PRIMIN BEGAN CONVERSATION WITH OBVIOUSLY SINCERE EXPRESSION OF THANKS FOR USG ACTION ON GRANT WHEAT. HE SAID ACTION HAD ALREADY HAD SALUTORY EFFECT ON HIS GOVERNMENT'S RELATIONSHIP WITH PARLIAMENT. RGA HAS: PROMISED PARLIAMENT IT WOULD CONCENT

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TRATE ON GETTING WHEAT; CONSEQUENTLY, TIMING USG ACTION WAS MOST GRATIFYING. GOVERNMENT IN EFFECT HAD PROVED TO PARLIAMENT THAT IT COULD PRODUCE. I INTERJECTED THAT USG COULD NOT RPT NOT HAVE BEEN SO HELPFUL WITHOUT SPEED Y ACTION ON PART RGA, AND HOPED PARELIAMENT REALLY UNDERSTOOD EFFECTIVE ROLE PLAYED BY PRIMIN AND HIS: GOVERNMENT.

- 4. PRIM MIN CONTINUED SAYING HE HAD BEEN AGHAST AT DEPLORABLE RELA-TIONS WHICH HAD EXISTED BETWEEN PREVIOUS GOVERNMENT AND PARLIA-MENT. NOW. RPT NOW. THINGS WERE MUCH IMPROVED EVEN THOUGH GOVERN-MENT HAS TO BE NEGATIVE ON MANY PET PROJECTS OF INDIVIDUAL. DEPUTIES.
- 5. I NOTED HE FULLY AWARE OUR GENERAL PULLCY TOWARD AFGHANISTAN OF RESPECT FOR AFGHAN NON-ALIGNMENT. OUR ACTION ON WHEAT EXEMPLIFIED THIS: POLICY WHICH ROOTED IN OUR DESIRE HELP AFGHANISTAN REMAIN FREE AND INDEPENDENT: IT DID NOT SEEK ENHANCE OR CREATE ANY SPECIAL ROLE FOR US NOR DIMINISH ROLE OF OTHERS.
- 6. ON SUBJECT DEBT RESCHEDULING. I SAID THERE WERE THREE PRIN-CIPAL: CONSIDERATIONS IN SUCH EXERCISES: (A) EACH CREDITOR. DETERMINED: NOT TO: CARRY GREATER BURDEN THAN ANY OTHER CREDITOR: (B) EACH CREDITOR WANTS: KNOW WHAT EVERY OTHER CREDITOR LIKELY DO: AND: (C) EACH CREDITOR WISHES MAKE CERTAIN THAT RGA WILL DO EVERYTHING IT CAN TO: IMPROVE ITS OWN FISCAL SITUATION LAST FOREIGN COUNTRIES BE ASKED CARRY DISPROPORTIONATE PORTION OF BURDEN.
- 7. EMPHASIZING I WAS TALKING AS FRIEND AND ADVISOR RATHER THAN

AS AMBASSADOR, I SAID I BELIVED THAT RGA SHOULD (A) ADOPT MULTILATERAL RATHER THAN BILATERAL APPROACH: (B) USE HELP OF IBRD
AND IMF, WHO HAVE GREATEST EXPERIENCE IN THESE MATTERS, TO MAXIMUM EXTENT POSSIBLE: (C) MAKE SURE PRINCIPAL AFGHAN NEGOTIATORS.
FULLY INFORMED ON ACTIONS AND INTENTIONS OF ALL CREDITORS: (D)
PROVIDE SAME FULL INFORMATION TO ALL CREDITOR NATIONS: (E) GIVE
URGENT CONSIDERATION TO ALL MEASURES IN EXECUTIVE AND LEGISLATIVE
AREAS WHICH WILL IMPROVE FISCAL POSITION OF AFGHANISTAN: AND (F)
BE CAREFUL NOT ENDANGER ITS FUTURE CREDIT UNDULY BY BRINGING TOO
MUCH PRESSURE TO BEAR NOW ON CREDITORS AND IMF.

8. I SAID SOVIET ATTITUDE WAS ESPECIALLY IMPORTANTA AND THEIR

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RESPONSE WILL HAVE GREAT BEARING ON ULTIMATE SOLUTION. PRIMIN SAID. AS SHAFIQ HAD EARLIER STATED (SEE KABUL 6016). THAT SOVIET ATTITUDE APPEARS BE THAT REQUESTS ARE NEGOTIABLE. PRIMIN ADDED. THAT EXPERTS OF BOTH SIDES ARE NOW AT WORK. I TOLD HIM THAT TWO THINGS, BESIDES FULL DISCLOSURE, WERE IMPORTANT WITH REGARD SOVIET DECISION: (A) USSR SHOULD BE AS FURTHCOMING AS POSSIBLE: AND. (B) NOT ONLY AMOUNT BUT ALSO NATURE OF SOVIET ASSISTANCE WOULD AFFECT OTHER NATIONS. ASSESSMENTS: 1.3. A POSSIBLE SOVIET OFFER OF ADDITIONAL CREDITS FOR THE FOURTH AFGHAN FIVE-YEAR PLAN WOULD NOT BE VERY USEFUL SINCE IT WOULD NOT GIVE IMMEDIATE DEBT PAYMENTS RELIEF AND WOULD IN FACT RESULT IN INCREASED FUTURE DEBT SERVICING BURDEN.

9. PRIMIN SAID RGA FULLY AWARE LATTER POINT AND HAD ALREADY TAKEN STEPS TO SEPARATE SOVIET RESPONSE TO DEST RESCHEDULING REQUEST FROM ASSISTANCE TO FIVE YEAR PLAN. PRIMIN ADDED. "SOVIETS HAVE A LOT TO LEARN.-THEY THOUGHT FERTILIZER PLANT THEY HELPING US BUILD ALREADY IN PRODUCTION."

10. IN CONCLUSION I AGAIN URGED PRIMIN BEAR IN MIND CURRENT GOOD AFGHAN WORLD RECORD OF PAYMENT AND FACT. THAT ITS CREDIT REPRESENTS: IMPORTANT NATIONAL ASSET. THESE PLUSES SHOULD NOT BE ERODED. GP=4
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